

FEDERAL COURTS SECTION NEWSLETTER

May 2, 2018

2018 Annual Meeting Program

The jumping-off point for the panel will be two cases from the Supreme Court's October 2017 Term: Oil States Energy Services, LLC v. Greene's Energy Group, LLC, 2018 WL 1914662 (U.S. Apr. 24, 2018) and Patchak v. Zinke, 138 S. Ct. 897 (2018). The cases raise issues of how far Congress can go in taking cases away from Article III courts, either by stripping them of jurisdiction (*Patchak*) or by giving a non-Article III tribunal jurisdiction over a matter that might have been heard by an Article III court (Oil States). Patchak raises the jurisdction-stripping issue as part of a Klein issue—Congress passed a statute that stripped jurisdiction over a particular, pending case, and the disappointed plaintiff asserted (unsuccessfully) that Congress had effectively exercised the judicial power by deciding a particular case.

In addition, AALS has invited Sections to put on a "pedagogy" program directed primarily at newer teachers. We are planning a program entitled "Teach-

ing the Federal Courts Class," which, unsurprisingly, would be devoted to thoughts about teaching our course, which can be challenging for students and instructors alike. The panel will cover points such as the topics one should teach as part of the Federal Courts class, the themes hold the topics together, whether the course works best using traditional Socratic methods, or can be more lively exercises, small group discussions, or other, more innovative teaching methods. A panel of experienced instructors will discuss these and similar questions and provide insights that would help newer (and perhaps also experienced) instructors improve their classes.

In the Supreme Court

Here are brief summaries of cases the Court has decided in the October 2017 Term, followed by descriptions of cases awaiting review and cases in which the Court has heard argument that appear to present Federal Courts issues. Material new in this issue of the newsletter appears in blue type. There are hyperlinks to lower court decisions, mentioned cases, statutes, and argument transcripts.

Decided in the October 2017 Term

Artis v. District of Columbia, $\underline{138}$ S. Ct. 594 (2018) (Decision below: $\underline{135}$ A.3d 334 (D.C. Ct. App. 2016) (Argument transcript)

A sharply-divided Court held that 28 U.S.C. § 1367(d)'s toll of a state limitations period extends from dismissal of the state claim for thirty days plus whatever additional time remained in the state limitations period when the toll commenced. The majority declined to read the statute as merely providing a thirty-day grace period to file in state court if the state limitations period, measured from accrual of the claim to the date of dismissal under § 1367(c), has expired.

The dissenters argued that § 1367(d)'s language reads differently, to provide the claimant either with whatever time still remained under the state limitations period or with a thirty-day grace period, whichever is longer. In the dissenters' view, the majority's interpretation of § 1367(d) represented an unwarranted intrusion on the state's policy judgment of how long a claim should remain alive after accrual and also created serious anomalies from possible interactions of state and federal tolling periods—sometimes to the claimant's benefit and other times to the claimant's detriment.

Ayestas v. Davis, <u>138 S. Ct. 1080</u> (2018) (Decision below: <u>817 F.3d 888</u> (5th Cir. 2016) (<u>Argument transcript</u>)

Decisions regarding requests for funding under 18 U.S.C. § 3599 are judicial, not administrative, and therefore subject to judicial review. Although a federal habeas court has discretion pursuant to 18 U.S.C. § 3599(f) over whether to authorize funding for "investigative, expert, or other services . . . reasonably necessary for the representation," it is not unlimited. The lower courts required the petitioner to show substantial need and "to present 'a viable constitutional claim that is not procedurally barred.' "The Court held that the lower court applied an incorrect stan-

dard. The statute requires only that the petitioner show that the services are "reasonably necessary." In short, the Court ruled that "substantial" imposes a greater burden on the petitioner than does "reasonable."

District of Columbia v. Wesby, <u>138</u> S. Ct. 577 (2018) (Decision below: <u>765</u> F.3d 13 (D.C. Cir. 2014) (Argument transcript)

Arresting officers would have been entitled to qualified immunity even if there had been no probable cause for the arrests. That dictum, reaffirming the Court's position in *Anderson v. Creighton*, 483 U.S. 635 (1987) (qualified immunity for officers reasonably but mistakenly concluding that probable cause was present), came after the Court had decided that the officers did have probable cause.

Hamer v. Neighborhood Housing Service of Chicago, <u>138 S. Ct. 13</u> (2017) (Decision below: <u>835 F.3d 761</u> (7th Cir. 2016) (<u>Argument transcript</u>)

Federal Rule of Appellate Procedure Rule 4(a)(5)(C)'s time limit for extension of time to file a notice of appeal is not jurisdictional, but rather is a mere claim-processing rule.

Kisela v. Hughes, <u>138 S. Ct. 1148</u> (2018) (Decision below: <u>862 F.3d 775</u> (9th Cir. 2017)

A police officer is entitled to qualified immunity against a claim that he improperly employed deadly force against a suspect although (1) he did not announce that he would open fire if the suspect failed to heed police commands and (2) a decision that "postdated the shooting at issue" suggests that deadly force was not necessary. This case is unusual because the Court issued a per curiam opinion without oral argument over a spirited dissent by Justice Sotomayor, joined by Justice Ginsburg, who thought the majority "misapprehends the facts and misapplies the law, effectively treating qualified immunity as an absolute shield."

National Association of Manufacturers v. Department of Defense, 138 S. Ct. 617 (2018) (Decision below: 803 F.3d 804 (6th Cir. 2018) (Argument transcript)

The Court of Appeals does not have jurisdiction pursuant to 33 U.S.C. § 1369(b) (1)(F) to review the Waters-of-the-United-States Rule; such challenges must go to the district courts.

Oil States Energy Services, LLC v. Greene's Energy Group, LLC, 2018 WL 1914662 (U.S. Apr. 24, 2018) (Decision below: 2015 WL 2089371 (Patent Trial and Appeal Board 2015) (Argument transcript)

This case and *Patchak v. Zinke* (following) will be the panel subject at the 2019 Meeting, a more general consideration of Congress's latitude in moving cases to non-Article-III courts. Here the Court held that the Patent Trial and Appeal Board's *inter partes* review of a patent does not violate Article III by being conducted by a non-Article-III body.

 Patchak v. Zinke, 138 S. Ct. 897

 (2018) (Decision below: 828 F3d 995

 (D.C. Cir. 2016))
 (Argument transcript)

This is the second case on which the 2019 Section panel will focus. Α landowner in a rural area of Michigan sued to prevent the Gun Lake Tribe from establishing a casino on land allocated to it under the Indian Reorganization Act. The case has already been to the Supreme Court once, over the question of whether the plaintiff had "prudential" standing. After the Court found that he did, and remanded for further proceedings, Congress enacted the Gun Lake Trust Land Reaffirmation Act, ratifying the allocation of land and included in it a provision withdrawing subject-matter jurisdiction in cases relating to the allocated land, specifically mentioning "an action pending in a Federal court as of the date of enactment of this Act."

A statute directing the federal courts to "promptly dismiss" a pending lawsuit following substantive determinations by the courts (including the Supreme Court's determination that the "suit may proceed")—without amending underlying substantive or procedural laws—merely strips courts of jurisdiction and therefore does not violate the Constitution's separation-of-powers principles.

U.S. Bank, N.A. v. Village at Lakeridge, LLC, 138 S. Ct. 960 (2018) (Decision below: 814 F.3d 993 (9th Cir. 2016) (Argument transcript)

The clear-error standard of review is appropriate for a Bankruptcy Court determination that a creditor was not a non-statutory insider.

Wilson v. Sellers, 138 S. Ct. 1188 (2018) (Decision below: 834 F.3d 1227 (11th Cir. 2016) (Argument transcript)

In reviewing a silent state-supremecourt decision on the merits, a federal habeas court should employ a rebuttable presumption that the state decision rested on the last state-court decision that provided a relevant rationale. The state may rebut the presumption "by showing that the unexplained affirmance relied or most likely did rely on different grounds than the lower state court's decision, such as alternative grounds for affirmance that were briefed or argued to the state supreme court or obvious in the record it reviewed." (This was not a new idea: Justice Scalia announced it for the Court in Ylst v. Nunnemaker, <u>501 U.S. 797</u> (1991).)

Justice Gorsuch, joined by Justices Alito and Thomas, dissented, essentially arguing that the majority's presumption shifted the burden of proof from the habeas petitioner's shoulders (to show that there was no reasonable basis on which the state court could have denied relief), to the state to show that there was a reasonable basis. The dissenters' view is that the reviewing federal court should

itself search the record for reasons that might have supported the decision below. The majority preferred review to rest on what it saw as the state courts' actual bases for their decision.

This is, perhaps, the Court's (belated) recognition that an appellate court that performs "review" of a lower-court decision on a silent record is not really reviewing at all; it is considering the case *de novo*.

Cases Argued

Animal Science Products v. Hebei Welcome Pharmaceutical Co., No. 16-1220 (Decision below sub nom. In re Vitamin C Antitrust Litigation, <u>837</u> F.3d 175 (2d Cir. 2016)) (<u>Argument</u> transcript)

May a court independently review a foreign sovereign's interpretation of its law, or must it defer to that interpretation as a matter of international comity if the sovereign appears before the court?

Dalmazzi v. United States, No. 16-961 (Decision below: <u>76 M.J. 1</u> (2016) (Argument transcript)

A judge on the United States Air Force Court of Criminal Appeals (AFCCA) became a judge of the United States Court of Military Commission Review (CMCR) but continued to serve on AFCCA. Petitioner challenged AFCCA's decision in her case on the ground that the judge's simultaneous service on two courts was unlawful. The lower court rejected petitioner's challenge as moot because AFCCA decided her case before his CMCR commission was signed, though she had sought reconsideration after that date.

The Federal-Courts issue is whether her claims were moot. (The case also presented issues on whether service on CMCR disqualified the judge from continuing to sit on AFCCA cases and whether holding offices simultaneously violated the Appointments Clause.) The Court also directed the parties to consider

whether 28 U.S.C. § 1259(3) gave the Court jurisdiction to review.

Florida v. Georgia, No. 220142 (<u>Decision below</u>) (<u>Argument transcript</u>)

This is a dispute over Georgia's use of water in the Apalachicola-Chattahoochee-Flint River Basin. The Army Corps of Engineers has a large degree of discretionary control over the Basin, but is not a party. The Court referred the case to a special master. The master recommended denial of Florida's request for relief in part because Florida failed to show by clear and convincing evidence that the relief it sought would effectively redress the injury it claimed, given the Corps of Engineers' broad discretion over water flow from the Basin. The Federal-Courts issue is whether the special master erred in requiring Florida to demonstrate redressability by clear and convincing evidence.

Hughes v. United States, No. 17-155 (Decision below: 849 F.3d 1008 (11th Cir. 2017) (Argument transcript)

Marks v. United States, 430 U.S. 188 (1977), held that where the Court fragments in deciding a case, without any common rationale explaining the result, "the holding . . . may be viewed as that position taken by those Members who concurred in the judgments on the narrowest grounds." There are two Federal-Courts questions. (1) Does Marks mean that a one-Justice concurrence represents the Court's holding where neither the plurality's nor the concurrence's reasoning is "narrower" than the other? (2) Where eight Justices on a Court split 4-1-4 disagree with the reasoning of the one-Justice concurrence, does the concurrence nonetheless bind the lower courts?

Trump v. Hawaii, No. 17-965 (Decision below: 878 F.3d 662 (9th Cir. 2017) (Argument transcript)

Is Hawaii's challenge to the President's third suspension-of-entry proclamation justiciable?

United States v. Sanchez-Gomez, No. 17-312 (Decision below: <u>859 F.3d</u> <u>649</u> (9th Cir. 2017) (<u>Argument</u> transcript)

These cases challenged the practice in the Southern District of California of routinely shackling pre-trial detainees during non-jury proceedings. The Court of Appeals adjudicated the case after characterizing the detainees' complaint as capable of repetition yet evading review. Did the Ninth Circuit err in adjudicating that interlocutory challenge despite recognizing that the detainees' individual claims were moot?

Upper Skagit Indian Tribe v. Lundgren, No. 17-387 389 P.3d 569 (Wash. 2017) (Argument transcript)

Does a state's exercise of *in rem* jurisdiction negate tribal sovereign immunity in the absence of waiver by the tribe or unequivocal abrogation by Congress?

Washington v. United States, No. 17-269 (Decision below: <u>853 F.3d 946</u> (9th Cir. 2017) (Argument transcript)

This case involves a federal government attempt to enforce treaties with various northwest tribes that guaranteed the tribes "the right of taking fish . . . , " which the Supreme Court later interpreted to mean half of each salmon run unless less would satisfy the tribes' needs. The lower court ordered Washington to replace hundreds of culverts under state roads that restrict salmon passage. The Federal-Courts issue is "Whether the district court's injunction violates federalism and comity principles by requiring Washington to replace hundreds of culverts, at a cost of several billion dollars, when many of the replacements will have no impact on salmon and Plaintiffs showed no clear connection between culvert replacement and tribal fisheries."

Granted Certiorari

Knick v. Township of Scott, No. 16-647 (Decision below: <u>862 F.3d 310</u> (3d Cir. 2017)

"Should the Court reconsider the portion of Williamson County Regional Planning Commission v. Hamilton Bank, 473 U.S. 172 (1985), requiring property owners to exhaust state court remedies to ripen federal takings claims . . .?"

Comments, Questions, Submissions

Don Doernberg (McGeorge) and Celestine McConville (Chapman) prepared this newsletter. If you would like to contribute to a newsletter, contact Jon Siegel, Chair of the Section for 2019, at George Washington School of Law, (202) 994-7453, jsiegel@law.gwu.edu, Gillian Metzger, Chair Elect of the Section for 2019, at Columbia Law School, (212) 854-2667, gmetzg1@law.columbia.edu, Don Doernberg, McGeorge Law School, (530) 274-1228, DLD@law.pace.edu, or Celestine McConville, Chapman Law School, (714) 628-2592, mcconvil@chapman.edu, so that your name can be placed in nomination at the 2019 meeting in New Orleans. Please make the contact as quickly as reasonably possible.

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